

## BUDGET OVERVIEW

### A. Spending and Revenue Totals

The 2009 County budget reduces the County's net property tax rate from \$2.38 in 2008 to \$2.37 for 2009. At the same time, the County realized an equalized property valuation increase of just over \$2.45 billion. As a result, this reduced rate reflects a net property tax levy increase of \$5.3 million, or \$0.6 million less than would have been collected using the \$2.38 rate and the current valuation. The levy increase of \$5.3 million is equal to the County Executive's self-imposed levy limit. Since taking office the Executive has limited annual levy increases to no more than the combined percentage increases of the Consumer Price Index and the population increase for Dane County. For the 2009 Budget, this percentage increase equaled 4.63%. This increase does comply with the two-year tax levy limit imposed by the State of Wisconsin which limits tax levy increases to the percentage change in equalized valuation attributable to net new construction, with legal exceptions for recent debt service. For 2009 this limit was 17.76%. Without the legal exceptions for debt service this limit is 2.32%

	2008	2009	Amount of Change	% Of Change
Adopted Tax Levy	\$113,877,907	\$119,150,454	\$5,272,547	4.63%
Equalized Valuation	\$47,806,288,650	\$50,256,371,350	\$2,450,082,700	5.13%
Property Tax Rate	\$2.38	\$2.37	(\$0.01)	-0.42%

The budget authorizes total expenditures of \$451.1 million for operations in 2009, which are financed by \$289.7 million of outside revenues, \$45.1 million of county sales taxes, \$119.2 million of county property tax levy funds, and a fund balance increase of \$2,794,416. The separate Capital Budget includes \$41.9 million for capital spending in 2009, which is financed by \$41.9 million of borrowing proceeds and outside revenues.

#### 2009 Adopted Budget Summary

	Operating	Capital	Combined
<b>Expenditures</b>	<b>\$451,138,088</b>	<b>\$41,894,183</b>	<b>\$493,032,271</b>
Outside Revenue	\$289,676,607	\$41,894,183	\$331,570,790
County Sales Tax	\$45,105,443	\$0	\$45,105,443
County Property Tax	\$119,150,454	\$0	\$119,150,454
Fund Balance	(\$2,794,416)	\$0	(\$2,794,416)
<b>Total Revenue</b>	<b>\$451,138,088</b>	<b>\$41,894,183</b>	<b>\$493,032,271</b>

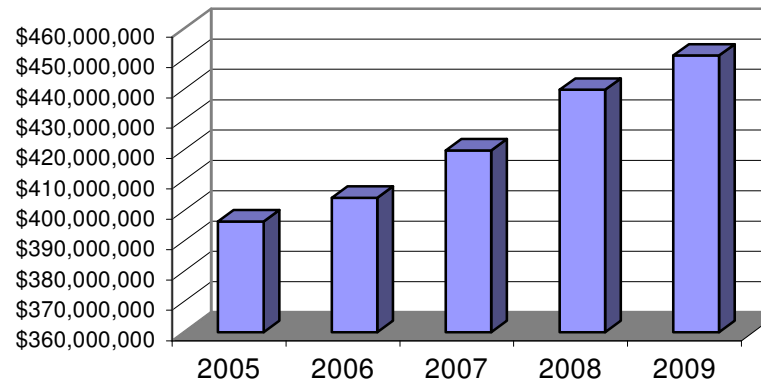
**BUDGET OVERVIEW (continued)**

The combined capital and operating budget for 2009 of \$493.0 million is financed by \$331.5 million in outside revenues, \$45.1 million in county sales taxes, \$119.2 million in county property tax levy funds, and a fund balance increase of \$2,794,416.

The adopted operating expenditures for 2009 are a 2.57% increase over 2008. Over the past five years operating expenditures have increased an average of 3.42% per year. These increases include state and federal aid that pass through the County that are designated for clients of particular programs, such as Medical Assistance. These increases can be seen in the chart below.

**Dane County Adopted Operating Expenditures 2005 to 2009**

Year	Adopted Operating Expenditures	Percentage Change From Prior Year
2005	\$396,475,407	3.96%
2006	\$404,247,576	1.96%
2007	\$419,884,324	3.87%
2008	\$439,842,191	4.75%
2009	\$451,138,088	2.57%
<b>Five Year Average Increase</b>		<b>3.42%</b>

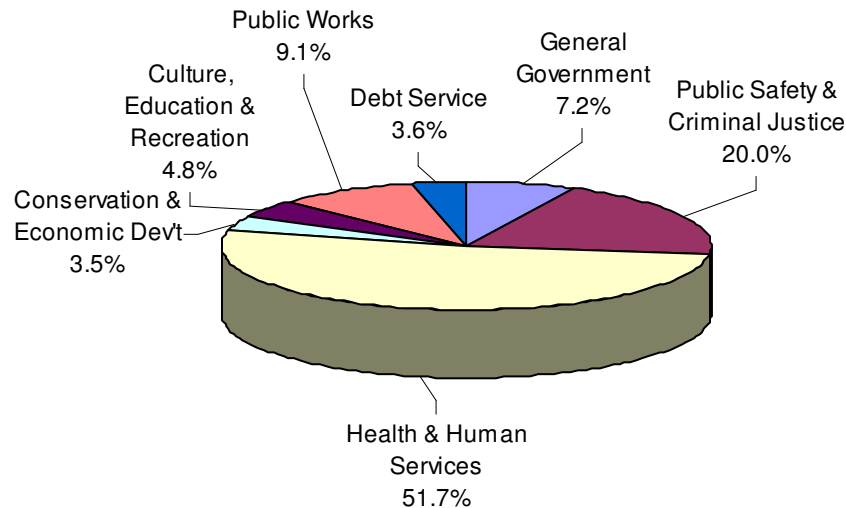


## BUDGET OVERVIEW (continued)

Like most local governments, Dane County's budget is established within funds. The Human Services and General Funds account for almost 78% of the total adopted operating expenditures for 2009. The next largest fund is the Airport fund, accounting for 4.6% of the total operating budget.

Dane County also arranges its departments within broad program activity categories, such as "general government," "public safety and criminal justice," "health and human services," and so on. As can be seen by the following chart, Health and Human Services expenditures account for almost 52% of the Adopted 2009 Operating Budget expenditures. The next largest percentage is Public Safety & Criminal Justice accounting for 20% of the operating budget.

**2009 Adopted Operating Expenditures by Activity**



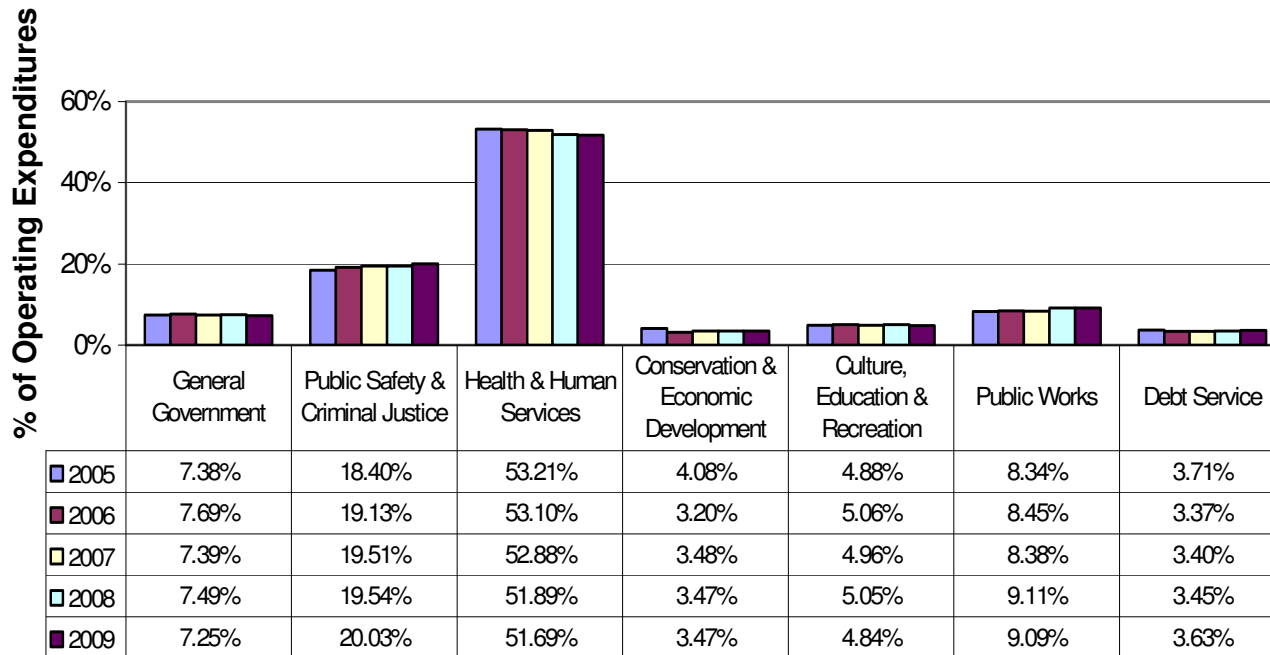
**2009 Dane County Adopted Operating Budget by Fund**

Fund Name	Budget	% of Total
General	\$138,012,545	30.59%
Bridge Aid	\$183,500	0.04%
Board of Health	\$5,151,531	1.14%
Public Health	\$141,402	0.03%
Library	\$4,411,006	0.98%
Human Services	\$210,917,035	46.75%
CDBG Business Loan	\$175,000	0.04%
Commerce Revolving	\$1,264,700	0.28%
CDBG Housing Loan	\$914,800	0.20%
HOME Loan	\$602,930	0.13%
HELP Loan Fund	\$60,000	0.01%
Land Information	\$921,403	0.20%
Capital Projects	\$262,500	0.06%
Debt Service	\$16,385,700	3.63%
Airport	\$20,876,854	4.63%
Highway	\$18,946,579	4.20%
Badger Prairie	\$16,454,821	3.65%
Solid Waste	\$6,272,752	1.39%
Methane Gas	\$798,500	0.18%
Printing & Services	\$1,168,582	0.26%
Liability Insurance	\$2,056,800	0.46%
Workers Compensation	\$1,185,800	0.26%
Employee Benefits	\$24,800	0.01%
Consolidated Food Service	\$3,948,548	0.88%
<b>Total - All Funds</b>	<b>\$451,138,088</b>	<b>100.00%</b>

**BUDGET OVERVIEW (continued)**

As the following chart shows, the distribution of total operating expenditures by activity has remained relatively consistent over the past five years.

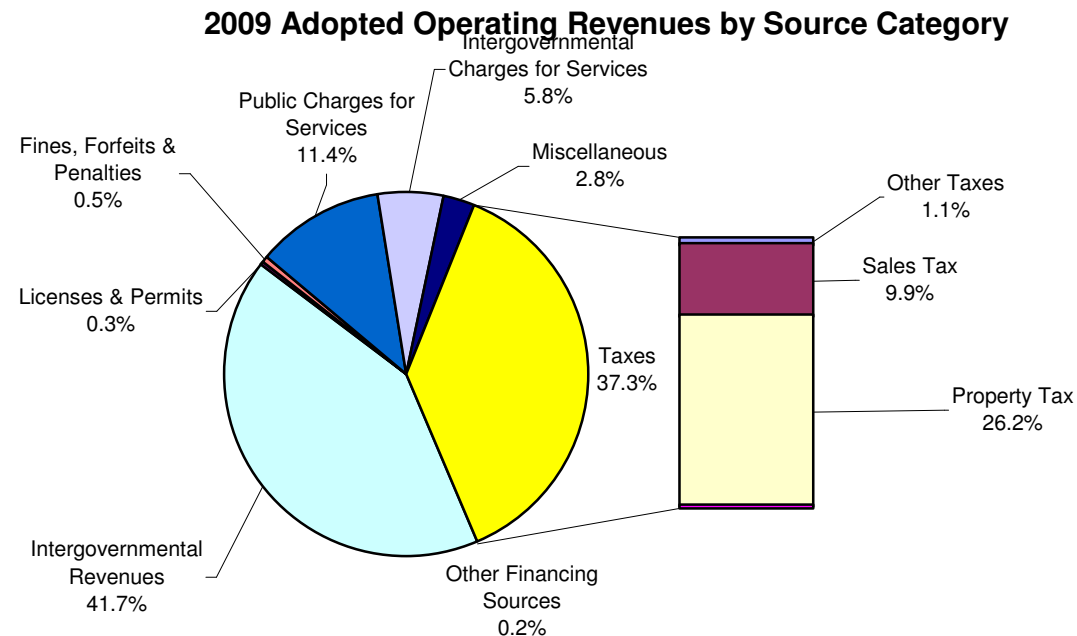
**Adopted Operating Expenditures by Activity 2005 - 2009**



**BUDGET OVERVIEW (continued)**

Revenues are classified into source categories such as Taxes, Intergovernmental Revenue, Licenses & Permits, and so on. Intergovernmental revenues (federal and state aids, primarily) account for 41.7% of revenues, exceeding the combination of county property taxes (26.2%) and sales tax revenues (9.9%).

The Taxes category primarily consists of the County property tax levy and 0.5% sales tax on the sale, lease or rental of personal property that is subject to the State of Wisconsin sales tax. Licenses and permits revenue is generated by the sale of building permits, dog and marriage licenses, and public health related permit and inspection fees. Intergovernmental charges for services are revenues received by the County for services provided to other governmental bodies or for services provided by one County department to another. Public charges for services are revenues received by the County for services provided to non-governmental entities. Fines, forfeitures and penalties represent revenue received from county ordinance violations, jail penalty assessments, and the County's share of State fines and forfeitures, and County parking ramp fines. Miscellaneous revenue consists primarily of interest income, vending and commissary income and the sale of recyclable materials. Finally, other financing sources represent contributions toward debt service payments by outside parties and debt service related operating transfers.

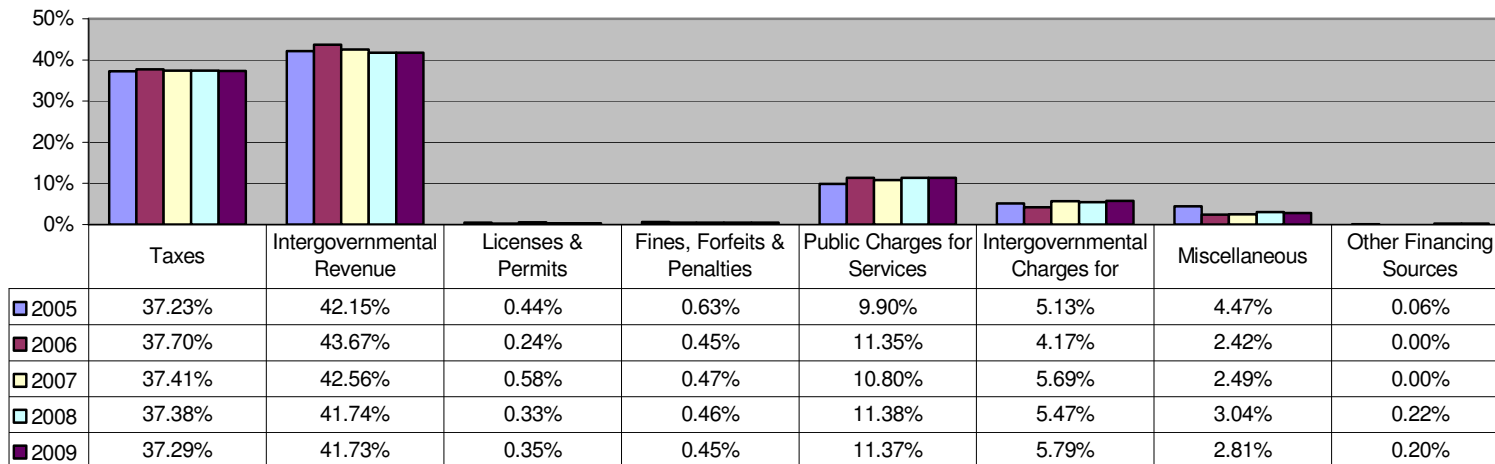


## BUDGET OVERVIEW (continued)

As the following chart shows, the County's revenue mix by source category has remained relatively stable over the past five years. Most of the swings in 2008 are the result of revenue accounts being reclassified from one category to another.

**Dane County Operating Revenues by Source Category 2005 - 2009**

	2005	2006	2007	2008	2009
Property Taxes	\$ 100,857,453	\$ 105,045,958	\$ 110,172,695	\$ 113,877,907	\$ 119,150,454
Sales Tax	\$ 42,548,000	\$ 42,867,110	\$ 42,992,110	\$ 44,658,854	\$ 45,105,443
Other Taxes	\$ 2,880,000	\$ 3,340,000	\$ 3,900,000	\$ 5,809,000	\$ 5,007,000
Intergovernmental Revenue	\$ 165,597,622	\$ 175,200,394	\$ 178,671,475	\$ 183,513,594	\$ 189,417,168
Licenses & Permits	\$ 1,737,050	\$ 966,640	\$ 2,438,460	\$ 1,456,365	\$ 1,586,965
Fines, Forfeits & Penalties	\$ 2,462,100	\$ 1,797,100	\$ 1,958,100	\$ 2,033,800	\$ 2,058,400
Public Charges for Services	\$ 38,890,864	\$ 45,511,090	\$ 45,359,817	\$ 50,022,279	\$ 51,623,255
Intergovernmental Charges for Services	\$ 20,153,100	\$ 16,710,400	\$ 23,885,146	\$ 24,029,531	\$ 26,287,861
Miscellaneous	\$ 17,547,060	\$ 9,715,850	\$ 10,472,650	\$ 13,346,524	\$ 12,772,158
Other Financing Sources	\$ 248,300	\$ -	\$ -	\$ 948,800	\$ 923,800
<b>Total</b>	<b>\$ 392,921,549</b>	<b>\$ 401,154,542</b>	<b>\$ 419,850,453</b>	<b>\$ 439,696,654</b>	<b>\$ 453,932,504</b>



**BUDGET OVERVIEW (continued)**

**B. State Imposed Tax Levy Rate Limitation**

Through Wisconsin Act 16 of 1993 (the State Budget Bill), the State of Wisconsin has imposed property tax levy rate limits for its counties. Act 16 established separate limits for the operating levy rate (exclusive of special purpose levies for libraries, public health and bridge aid) and the debt service levy rate. The baseline for the limits is the actual rate applied in 1992 for the Adopted 1993 Budget. The operating and debt service levy rates cannot exceed the baseline rates unless the county qualifies for one of the exceptions allowed under Section 66.77 of the Wisconsin State Statutes. These exceptions include the transfer of responsibility for services or referendum approval.

The 2009 Dane County operating and capital budgets comply with requirements of Act 16 by setting the operating levy rate for the combined budgets at \$1.88, compared to the baseline rate of \$3.88 for the Adopted 1993 Budget.

**C. Program Highlights**

The budget focuses on key community goals and challenges associated with the county's continued high rate of growth. The key goals of the budget are to preserve vital human services and public safety programs while controlling property taxes. In addition, it improves the quality of life by protecting some of the County's most cherished natural resources.

Human Services

Human Services is more than half the county's budget. Key changes for 2009 include:

- \* \$60,000 to create two pilot projects to work with 15 year-old children who are beginning to drink and their families.
- \* \$50,000 to expand outreach and treatment slots for others in the community who are losing their battle with alcohol.
- \* \$360,000 for services to the developmentally disabled.
- \* \$194,340 to fund three additional benefits specialists to work with the mentally ill and developmentally disabled.

**BUDGET OVERVIEW (continued)**

\* \$95,850 to create two additional Child Protective Services workers.

Public Safety

The Office of the Sheriff is the second largest share of the entire county budget. Other important components of the county's public protection and safety services are Emergency Management, Public Safety Communications, and Juvenile Court. Key changes for 2009 include:

\* \$361,500 to add eight additional Communicators and a manager to assist in training and quality control in the 911 Center.

\* \$173,000 to implement and begin training on a new Priority Police Dispatch system in the 911 Center that will use nationally developed, state of the art protocols to elicit and evaluate information from people who need police service.

\* \$1.9 million to make sure the Sheriff's Office has the vehicles and equipment to enforce the law safely and effectively.

\* This budget reserves five new positions (4 Deputy I-II's and 1 Deputy III) in the Sheriff's Office pending the conclusion of a staffing study and review by the County Board and County Executive.

Environmental Protection

The 2009 Budget includes the following initiatives in the area of conservation, protection, and restoration of our natural resources:

\* In the Capital Budget, \$7.5 million in the Conservation Fund for the purchase of land and development rights for within the Dane County Parks & Opens Spaces Plan.

\* \$4.97 million in the Capital Budget for the Land & Water Legacy Fund. Of this, \$2.25 million is to purchase and restore drained wetlands in the upper sections of the Yahara Lakes Watershed and \$1.37 million is to continue work on a

**BUDGET OVERVIEW (continued)**

manure digester that can serve several farms in the Lake Mendota Watershed and study whether digestion can also work on lake weeds themselves. There is also \$250,000 to begin rehabilitation of the Babcock Lake and Dam, \$200,000 for residential flood damage assistance, \$150,000 for phosphorus modeling software, and \$100,000 for lake, stream and river monitors and gauges. Funding is also continued for stormwater controls, streambank easements and protection, and the water partnership grant program.

In addition to these initiatives, the budget reallocates positions in response to workload needs and authorizes automation and operating capital to help make government more efficient in handling its responsibilities.

**D. Staff Changes**

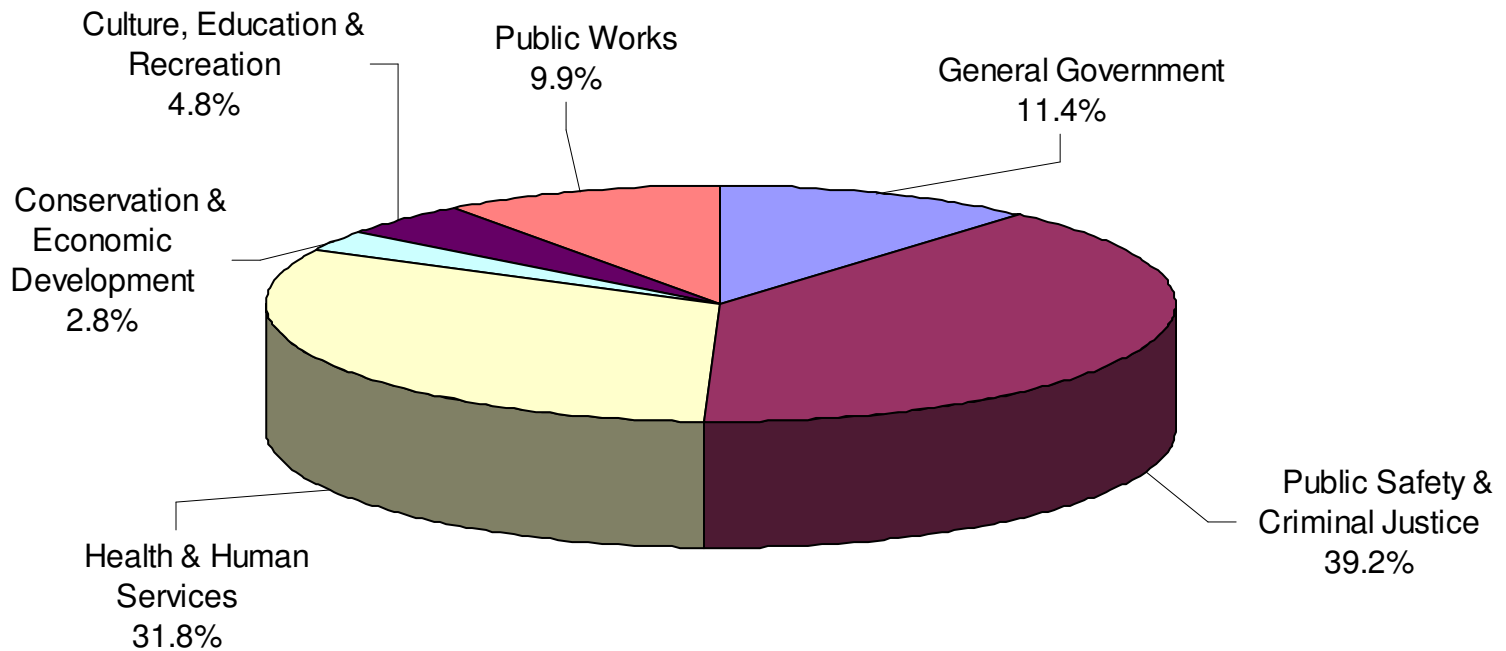
The Adopted 2009 Budget includes a total of 2,244.050 FTE positions, including the 57.0 FTE in the Board of Health for Madison and Dane County that are currently City of Madison employees. This represents an increase of 16.65 FTE from the Actual 2008 position total. The Changes in Budgeted Positions schedule, at the end of this section of the document, includes a complete breakdown of all the position changes included in the 2009 Adopted Budget. The following table summarizes by the changes by Public Safety & Criminal Justice, Health and Human Services, and Other County Government programs.

<u>Function</u>	<u>Change in All County Full-Time Equivalents</u>	<u>Change in GPR Supported Full-Time Equivalents</u>
Public Safety/Criminal Justice	16.2000	15.2000
Health and Human Services	3.6000	5.6000
Other County Government	<u>-3.1500</u>	<u>-4.1500</u>
Total Change in County Positions	16.6500	16.6500

As the following chart shows, the Public Safety & Criminal Justice related programs are the single largest percentage of County staff, making up over 39% of the total FTE. The Health and Human needs programs make up the next largest share with almost 32%.

**BUDGET OVERVIEW (continued)**

**Dane County Staffing by Activity**



**DANE COUNTY, WISCONSIN**